

**LOUISVILLE – SOUTHERN INDIANA
OHIO RIVER BRIDGES PROJECT**

**Indiana Historic Preservation Advisory Team (IHPAT) Meeting
August 18, 2010 – 10:00 AM at McCauley – Nicolas Centre**

The following summarizes the discussions of the IHPAT meeting held in the Community Room of the McCauley – Nicolas Centre on August 18, 2010 for the Louisville – Southern Indiana Ohio River Bridges Project (Project). An agenda was provided to meeting attendees by mail on July 30, 2010.

Welcome and Introductions: Mr. John Sacksteder, CTS-GEC

Mr. Sacksteder welcomed everyone to the meeting and asked those present to identify themselves and their affiliation. A list of the IHPAT members in attendance is included.

Project Update: Ms. Mary Kennedy, INDOT and Mr. John Carr, IN SHPO Office

Neither Ms. Kennedy nor Mr. Carr had any Project updates to report.

Utica Limekilns Status - National Register of Historic Places (NRHP) Nomination and Multiple Properties Listing Documentation: Mr. Jeff Vlach, CTS-GEC

In previous IHPAT meetings (October 14, 2009 and April 14, 2010), discussion of the status of the Utica Township Limekilns Multiple Property Documentation Form (MPDF) and NRHP nominations occurred. This historic documentation included the historic context, property types and registration requirements for the kilns, quarries, dump piles, concrete foundations, transportation networks, lime houses and warehouses. The Indiana Department of Transportation (INDOT) and the Indiana State Historic Preservation Officer (IN SHPO) have reviewed the draft MPDF and NRHP nominations and provided comments in August 2009. Since August 2009, coordination has occurred to continue development of the MPDF and associated nominations. This coordination has centered on the quarries and associated property types, specifically delineating boundaries for the NRHP nominations. CTS-GEC has produced a map that identifies the quarries that could potentially be associated with a specific kiln for additional review and comment by INDOT and IN SHPO. The draft map and documents are under review by the legal counsel of Federal Highway Administration (FHWA) prior to further review. As the FHWA is also a member of the BiState Management Team (BSMT), this issue remains an agenda item for resolution.

Spring Street Freight House – 60% Plans and Landscaping Plans Review: Mr. Jeremy Stewart, SDC 3

Mr. Stewart presented an overview of the 60% plans and specifications, calling particular attention to those design details that had changed since presentation of the 30% plans and specifications at the April 14, 2010 IHPAT meeting. Specific changes were noted on the following pages:

Page S200 – All of these noted repairs will be concealed after the construction is completed.

- The existing wood bracing in the roof will be removed and replaced.
- New chord members will be placed at the rafters.
- Existing wall plates will be removed and replaced with new plates at the studs.
- The existing wood blocking/wood sleeper/concrete footing foundation will be removed and replaced with a concrete foundation.
- A new concrete ramp and stairs that are ADA accessible will be constructed on the south elevation.

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- The toilet room has been relocated to the northwest corner of the building and the floor replaced because of fire damage.

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- The ceiling of the office will be refurbished bead board.

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- The access door on the east elevation is a faux door and will be shown only on the outside of the building; it will not open into the building.
- The replacement building siding will be integrated with the existing siding, retaining as much of the original siding as possible.

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- Use of a six inch or eight inch wood base will be investigated as opposed to the four inch base shown on the plans.
- Trim around the windows was questioned; it was recommended that a simple trim be used. Mr. Sekula is to send photographs of the trim at Preservation Station for use and consideration by SDC 3.

The landscape site plans were discussed, which provide various tree and shrub plantings on the lot. A variance will be required to modify the vegetative screening requirement of the city. Mr. Fogle indicated that he was in agreement with the request for variance.

(Subsequent to the meeting in a letter dated September 1, 2010, the IN SHPO returned comments following review of the 60% plans; copy attached.)

Mr. Stewart distributed three color options for the exterior of the building: blue, red and green. Historically, it appears that freight depots were an off-white color with dark trim, although no photographs were available for use by SDC 3. Mr. Stewart indicated that he would contact the B & O Railroad in Baltimore to inquire if they had knowledge of historic color schemes and report back to the IHPAT at the meeting of October 13, 2010. Green appeared to be the color option of choice at this time.

(Subsequent to the meeting, Mr. Carr stated that it was the B & O Railroad that built the branch line from North Vernon (Indiana) through Charlestown (Indiana) to Jeffersonville, but the Big Four leased track rights over the B & O Railroad so it could operate its trains on the same line. The Big Four Bridge and a lengthy approach ramp on each end were later built for the use of the Big Four

(by some kind of bridge authority), so that the Big Four could have its own entry into Louisville east of downtown.

Mr. Smith contacted Dr. Francis Parker, professor of Urban Planning at Ball State University (BSU) and a recognized authority on railroad history. Dr. Parker stated that most railroads did have standard color schemes, and buildings like freight depots, would have used them. The color schemes changed from time to time. In the 1890s, the Big Four seemed to use a yellow and orange scheme. For most of the 20th century, another railroad, the CCC&StL, used standard colors of light grey-green body with darker olive on the window frames, door surrounds, roof brackets and the like. Dr. Parker provided a photograph of a previous restoration project he worked on at BSU that used the light grey-green/darker olive colors. Dr. Parker indicated that the freight depot would probably not have been white or grey, at least not on the CCC&StL.

In a second message, Dr. Parker stated that the anticipated date of construction of the Freight House (1925) is a late build for a building of that style, but indicates more clearly that it would never have been in the earlier yellow and orange paint scheme. He indicated that it was likely painted in the light grey-green body with olive green trim.)

Mr. Fogle questioned maintenance responsibilities for the existing Freight House, specifically cutting of the grass. Mr. Percy replied that the INDOT Fall City Subdistrict was responsible for property management. He was to call to have the grass cut.

On July 13, 2010, two soil borings were placed at the Freight House to determine how to design the required footing repairs. Mr. Staffan Peterson, INDOT Cultural Resources, was the staff archaeologist on-site as the borings were completed. Subsequent to the field work, Dr. Rick Jones, State Archaeologist, indicated that prior to the placement of any plantings or the new foundation, an archaeological monitoring plan would be required prior to the actual field monitoring. The plan would describe the project area and the proposed project, known historical/archaeological resources, objectives of the archaeological project, field and laboratory methods and techniques to be used, what will happen if archaeological deposits are encountered, curation of information and artifacts recovered, report writing, project schedule, and qualified personnel. The plan is to be prepared in accordance with Indiana Code. Additional coordination with Dr. Jones is needed to define the monitoring plan.

Curation of recovered artifacts was questioned. Mr. Vlach was directed to review past IHPAT meeting summaries for a similar discussion of this subject. Excerpts from the October 18, 2006 IHPAT meeting and the November 14, 2006 BSHCT meeting are attached.

Spring Street Freight House – Preservation Easement and County Museum: Mr. Jim Hilton, CTS-GEC

A proposal dated June 30, 2010 was received from Clark County Museum, Inc. to use the Freight House as the new county museum; a second proposal dated July 1, 2010 from Indiana Landmarks (IL) offered that agency as the holder of the preservation easement. In accordance with the Record of Decision (ROD), the Freight House is to be sold to a preservation organization or other party acceptable to the BiState Historic Consultation Team (BSHCT) or donated to a local unit of government; it was feared that neither the Clark County Museum, Inc. nor IL would qualify as one

of these defined agencies, complicating this possible transaction. It was noted that the existing museum is affiliated with the Clark County Commissioners; Section 501(c)(3) designation as a non-profit organization is being sought. Nonetheless, relocation of the existing museum to the Freight House is under consideration by INDOT. It was agreed that further discussion of possible donation scenarios of the Freight House to a local unit of government would be placed on the agenda of the BSHCT meeting of September 14, 2010. Additionally, Ms. Kennedy noted that donation of the building must follow the Indiana Department of Administration (IDOA) procedures for disposition of excess property.

Use of the Freight House as the county museum did not appear to be consistent with the proposed building doorway openings, as they would not accommodate placement of carriage exhibits in the building, or floor loading, as it may not accommodate the required weight. Mr. Sekula and Ms. Burke noted that there were no plans to display carriages in the museum, if relocated to the Freight House, so changes to the rehabilitation design would not be required.

Refurbishing of the metal building to the rear of the property was questioned, specifically if it conflicted with the character of the Freight House. It was noted that the building was an element of the NRHP nomination. *(Subsequent to the meeting, a review of the NRHP nomination for the Freight House showed that the metal building was not identified in the nomination.)* The 60% plans propose demolition of this building; however, a comment was made to retain the building in place, and if retained, it could be maintained by the Clark County Museum, Inc. Mr. Sekula noted that a local architect should inspect the building for possible reuse; he agreed to further explore this inspection. Mr. Vlach was directed to schedule a site visit of the building. Prior to this site meeting, Ms. Kennedy asked for a sample of a Consent and Release form to hold INDOT harmless at the building inspection. *(Subsequent to the meeting, Mr. Vlach supplied Ms. Kennedy with a copy of a document that was used at the Baer Fabrics Building by KYTC for her use, as appropriate.)*

Relocation of Jeffersonville Historical Properties: Mr. Jim Hilton, CTS-GEC

On July 2, 2010, Mr. Vlach received e-mail correspondence from Mr. Sekula advising of two vacant lots in the 300 block of Pearl Street within the Old Jeffersonville Historic District (HD). Mr. Sekula urged consideration by INDOT of acquiring these lots; this acquisition could help to fulfill the Memorandum of Agreement (MOA) stipulation to relocate the five houses on Riverside Drive/Fort Street to lots within the HD. Mr. Hilton inquired about the lots with a local realtor and found that one lot was zoned residential and was available at a price of \$20,000.00; the second lot was zoned commercial (but could be rezoned to residential) and was available at a price of \$60,000.00.

On August 16, 2010, a preliminary value evaluation of the five contributing resources and the two vacant lots were completed by CTS-GEC. One lot is too small to accommodate a relocated house and the other lot would require rezoning from commercial to residential, as stated. The IHPAT members were asked to advise CTS-GEC of the availability of any other lots for this purpose. Mr. Hilton also stated that INDOT is considering the relocation of two of the five houses at this time due to budget constraints; the remaining three structures would be relocated in the coming fiscal year.

Final Comments: Mr. Jim Hilton, CTS-GEC

The status of the Central Passage House (CPH) was questioned. The CPH has been appraised, and an offer to purchase is pending. In accordance with the MOA, archival documentation of the CPH is required prior to its demolition; however, it was noted that INDOT has no plans to demolish the structure at this time. FHWA is currently reviewing the responses from the INDOT and the IN SHPO that indicated that the CPH did not retain eligibility for the NRHP for a final recommendation. Mr. Sekula indicated that IL remains interested in the fate of the CPH and would like to work with INDOT on the final disposition of the buildings, once the agency acquires the property. This could involve IL working with INDOT to market the property for relocation for a period.

Mr. Hilton asked that any additional comments be provided to CTS-GEC by September 2, 2010 for inclusion in the record of the meeting. The next scheduled IHPAT meeting is October 13, 2010 at 10:00 AM in the Community Room of the McCauley – Nicolas Centre. The meeting was adjourned at 11:30 AM.

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IN SHPO: John Carr

INDOT: Mary Kennedy

Clark County: Carl Kramer

City of
Jeffersonville: Brian Fogle

Jeff Historic Preservation
Commission: Laura Renwick

Indiana Landmarks: Greg Sekula

Clark County Historian: Jeanne Burke

Indiana
Ombudsman: Carl Percy

CTS-GEC: John Sacksteder
Jim Hilton
Jeff Vlach
Bob Lauder

SDC 3: Brent Roberts
Josh Smith
Jeremy Stewart

ARTIFACT CURATION

Indiana Historic Preservation Advisory Team Meeting – October 18, 2006 SUMMARY

Curation of Colston Park Artifacts in Jeffersonville: Dr. Kevin Schwarz, ASC Group/CTS-GEC

Dr. Schwarz provided a brief overview of the archaeological investigations performed at Colston Park, as well as recapping presentations made at the December 7, 2005 IHPAT meeting in which artifacts recovered were discussed. It was noted that the discovery of the artifacts piqued the interest of Mr. Joe Rafferty, who inquired on more than one occasion as to the possibility of curating the artifacts at an approved facility in Jeffersonville.

The IHPAT was reminded by Dr. Schwarz that since the Project is federally aided, artifacts recovered as a result of archaeological investigations are subjected to curation in perpetuity at facilities that satisfy certain Federal requirements. Three Federally approved facilities mentioned by Dr. Schwarz were the Indiana State Museum in Indianapolis, Glen Black Laboratory in Bloomington and the University of Louisville (Kentucky).

Dr. Schwarz also communicated to the IHPAT that under the direction of Mr. Vlach, the subject of a possible interpretive exhibit was discussed at the September 12, 2006 Bi-State Historic Consultation Team (BSHCT) meeting. At the meeting, it was decided by the Indiana Co-chairs, to provide an opportunity to discuss the issue further with the IHPAT at this meeting. Dr. Schwarz added that Mr. Carr and Dr. Rick Jones, State Archaeologist for the IN SHPO suggested that such an exhibit could be housed at the Falls of the Ohio State Park Interpretive Center.

Mr. Rafferty indicated that the basis for the comment centered on concern that the artifacts were just being kept in a storage box at a laboratory and not being taken care of or displayed somewhere for education purposes. He noted his appreciation for the continued consideration of his request.

Mr. Sekula indicated that it would be his recommendation that consideration be given to curating the artifacts at the University of Louisville as geographically it's the closest to the Project area. This recommendation is to be addressed at the November 14, 2006 BSHCT with Dr. Jones.

Bi-State Historic Consultation Team (BSHCT) Meeting - November 14, 2006 SUMMARY

Phase II Artifact Curation at Jeffersonville Facility

Mr. Kevin Schwarz, ASC Group/CTS-GEC, indicated that the artifacts that had been discovered as part of the Project were to be curated at a federally - approved facility. In Indiana, only the Indiana State Museum in Indianapolis and the Glenn Black Laboratory at Indiana University in Bloomington meet those standards. Within the general project area, the University of Louisville (U of L) is such a facility also. In light of Mr. Joe Rafferty's (IHPAT Representative of Rose Hill) concern that the artifacts be curated in Jeffersonville, Mr. Schwarz responded that the materials could be displayed in an interpretive exhibit, possibly at the Falls of the Ohio State Park in Jeffersonville, and curated locally at the U of L. He also recommended that curation or display be

delayed until all of the required archaeological investigations were completed to avoid duplications of effort. Whatever the final disposition may be, the owner of the artifacts (the city of Jeffersonville) must release ownership of them to allow for curation and/or display. Mr. Curt Tomak, INDOT Archaeologist, indicated that the INDOT and IN SHPO would comply with the desires of the city. Mr. David Morgan, KY SHPO, questioned if the city curated the artifacts at a facility that was not federally – approved, an adverse effect would be propagated. At this time, it was recommended that additional discussions should ensue. Mr. Schwarz is to research the adequateness of the U of L facility.