

**LOUISVILLE – SOUTHERN INDIANA  
OHIO RIVER BRIDGES PROJECT**

**Indiana Historic Preservation Advisory Team (IHPAT) Meeting  
December 17, 2008 – 10:00 AM at McCauley – Nicolas Centre**

The following summarizes the discussions of the IHPAT meeting held at the McCauley – Nicolas Centre on December 17, 2008 for the Louisville – Southern Indiana Ohio River Bridges Project (Project). An agenda was provided to meeting attendees by mail on December 1, 2008.

**Opening Remarks: Mr. John Sacksteder, CTS-GEC**

Mr. Sacksteder welcomed everyone to the meeting and asked those present to identify themselves and the entity they represented. A list of the IHPAT members in attendance is attached to this summary.

**Project Update: Ms. Mary Kennedy, INDOT and Mr. John Carr, IN SHPO Office**

Mr. Carr questioned if combined HPAT meetings for 2009 would (most likely) be held on the Thursday date proposed for the KHPAT. Mr. Sacksteder stated that a date compatible to both the IHPAT and KHPAT would be sought, if a combined meeting is to be held.

**Swartz Farm Rural Historic District MOA Amendment**

Mr. Vlach indicated that on November 4, 2008, the Federal Highway Administration (FHWA) had received a letter from the Advisory Council on Historic Preservation (ACHP) questioning the development of the amendment to the Memorandum of Agreement (MOA) for the Swartz Farm Rural Historic District (HD). Specific questions were raised about the significance of the HD and justification for the relocation of the Central Passage House (CPH) as mitigation; additional information was requested. Mr. George Jones, FHWA, has indicated that a response to the ACHP is under preparation.

Mr. Sekula asked if his agency could obtain a copy of the ACHP comment letter to the FHWA. Both Ms. Kennedy and Mr. Carr stated that they had not seen the letter either. Mr. Hilton replied that the letter was written by ACHP upon review of the amendment, and was considered to be a work in progress. However, he stated that he would check with Mr. Jones for distribution of the comment letter and respond to the IHPAT. *(Subsequent to the meeting, Mr. Hilton advised that Mr. Jones, FHWA, had declined to make the ACHP comment letter available to the IHPAT members.)*

Mitigation defined in the amendment could include the relocation of the CPH including measures to make the house habitable after the move. As a part of this proposed relocation, the historical significance of the CPH is to be revisited by the IN SHPO. Mr. Vlach was directed to prepare a certified letter to the owners of the CPH to request access for the IN SHPO to the interior (of the CPH). This would allow the IN SHPO to assess the extent to which the original floor plan is intact. The IN SHPO has previously stated that a site visit by their office would provide the information

about the interior integrity needed to make a decision on individual eligibility. (*Subsequent to the meeting, Mr. Vlach prepared and mailed the certified letter on December 22, 2008.*)

### **Agricultural Development of Southeastern Indiana 1840 - 1940**

Mr. Matts provided an overview of the report entitled *Agricultural Development of Southeastern Indiana 1840 – 1940* and asked for comments from the IHPAT. This report addresses the agricultural development of the six-county region in southeastern Indiana from the early nineteenth century through the mid-twentieth century. Comments offered included research of the name of Floyd County, incorporation of the dates of relevant architectural styles in the study area, use of the term Federal as opposed to Adamesque style and further definition of the I-House in the study area. Mr. Matts indicated that he would make the noted revisions.

Upon revision of this report, it is to be sent to Mr. Vlach who is to distribute it to the Co-chairs in advance of the January 13, 2009 BSHCT meeting. It is to be a topic of discussion at this meeting along with a recommendation to advance it from the BSHCT to the BSMT for approval.

### **Utica Limekilns Historic Preservation Plan Draft A**

Mr. Senninger facilitated discussion on the initial draft of the Historic Preservation Plan (HPP). He noted that because it is the first draft, information will be added to the plan as additional research is conducted/gathered throughout the planning process.

He noted that Chapter 1 was similar to the Old Jeffersonville HPP which provided an overview of the Project and the process to date. Also included in the chapter was an overview of the MOA Stipulations specific to the limekilns. It was noted that Mr. Matts was currently developing/researching the historic context, which is not yet complete. Mr. Matts is working with Charles Hockensmith to conduct detailed research regarding the limekilns and the lime industry to supplement the historic context. It is anticipated that Chapter 2 would provide the historic context for the limekilns and the lime industry in Clark County and Indiana.

Chapter 3 would provide an overview of existing conditions of the area including the limekilns themselves. The chapter begins with the broad perspective of land use and natural features and conditions in and around the town of Utica. It is anticipated that such information would be included in the second draft of the HPP. Chapter 3 also would supplement the current conditions of the kilns with photographs and descriptions. This would be based on a visual inspection of the resources and would not take into consideration the structural integrity of the kilns. At the conclusion of the chapter, there would be a summary of the various issues/conditions facing the limekilns. This section would also acknowledge the importance of not only the lime kilns, but also the possibility of secondary or ancillary (unforeseen) activities related to the lime industry operations. Mr. Senninger noted that the discovery of any significant resources surrounding the kilns could affect how the kilns are mitigated in the future.

Mr. Senninger noted that he is working to contact local officials to determine pertinent planning and/or zoning issues that could affect the long term (re)use of the kiln properties. He also stated that based on preliminary discussions with town and county officials, there was some uncertainty regarding zoning jurisdiction for the area. Mr. Urban stated that the county has zoning jurisdiction

and approves subdivision plans. Mr. Senninger is to coordinate with county officials to determine relevant zoning issues.

Mr. Senninger continued by referring to Chapter 4 pertaining to the eight MOA Stipulations for the limekilns. This chapter lists each of the stipulations and provides recommendations and/or additional issues for consideration as the design team moves ahead with SDC-6. Ms. Renwick noted that Section 4.2 contains language referring to the Old Jeffersonville HPP rather than the limekilns HPP. A note of the discrepancy for the editing oversight was made.

The final chapter provides recommendations based on current plans to develop the Lime Kiln Ridge residential subdivision. Although the Project cannot dictate the design of the private development, the potential “threat” to the integrity of the limekilns necessitates that the HPP address opportunities to sensitively incorporate the kilns under such a scenario. Mr. Senninger noted that the purpose of this chapter is to illustrate design principles that are sensitive to the natural and historic features surrounding Kilns # 48002 and #48003. The chapter includes the proposed subdivision layout as well as the right-of-way for the Project that would encroach upon a number of the defined lots.

It was noted by Mr. Carr that the recent passage of an Indiana archaeology law relevant to resources existing prior to 1870 may dictate to the developers/property owners any permissible activities for the limekilns. Mr. Sekula noted that it is important the HPP provide language pertaining to this law and how it could be applied to the kilns. He also suggested that the HPP provide conceptual site plans/designs for incorporation of a residential subdivision into the existing site. He referred to the idea of “conservation subdivisions” and the related work of Randall Arendt, who will be in Floyd County for a conference on January 21, 2009. Mr. Urban suggested rather than have the HPP spell out design alternatives that may limit the reuse of the properties, the HPP should recommend creation of a “zone” around the kilns as a way to protect them from construction activities. This concept could also allow for public access (easements) to the kilns, which could be an important component for the long term viability of the kilns. How the National Register boundary for these resources might play into such a buffer area was also discussed by several of the IHPAT members. This issue would be explored further by CTS-GEC as the National Register nomination is developed. Mr. Sekula stated that it was important to refer to the county zoning ordinance for any impediments to proposing/implementing innovative design techniques such as conservation easements or conservation subdivisions design principles within such a development.

Mr. Sacksteder noted that representatives from Hughes Development Group (HDG) had been invited to the IHPAT meeting in an effort to discuss possible alternatives for the Lime Kiln Ridge subdivision. However, no one from the company was in attendance. Mr. Senninger noted that he would continue to pursue that effort with the HDG to possibly incorporate the limekilns into the development for public access. Mr. Vlach was asked to coordinate a meeting with HDG to continue this discussion. *(Subsequent to the meeting, Mr. Vlach contacted Corey Hughes of HDG to schedule a coordination meeting. The meeting date is pending.)*

A final key issue to be addressed in the HPP would be the long term stabilization and maintenance of the limekilns. Currently, both Clark County and the town of Utica have limited resources to properly maintain the kilns as part of a larger public park. Linking the kilns as a single experience as well as providing adequate access from Upper River Road are other influences to be considered

in the HPP. It is anticipated that such information would be included in the second draft of the HPP.

### **Other Comments or Concerns**

Mr. Sacksteder stated that the city of Jeffersonville had recently received funding for development of the design for the Big Four Bridge pedestrian touchdown. Mr. Urban indicated that a consultant was to be selected and a contract finalized in January 2009. It was hoped that a notice-to-proceed could be issued in late January 2009.

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IN SHPO: John Carr

INDOT: Mary Kennedy

Indiana  
Ombudsman: Carl Percy

HLFI: Greg Sekula  
Laura Renwick (also represented Jeffersonville HPC)

Rose Hill: Joe Rafferty

City of  
Jeffersonville: Jim Urban  
Brian Fogle

CTS-GEC: John Sacksteder  
Jim Hilton  
Jeff Vlach  
Kevin Senninger  
Michael Matts  
Bob Lauder